

**DEPARTMENT OF ENERGY WEATHERIZATION ASSISTANCE PROGRAM
STATE PLAN - PROGRAM YEAR 2026**
OKLAHOMA DEPARTMENT OF COMMERCE –
BUSINESS AND COMMUNITY DEVELOPMENT
DIVISION

Effective July 1, 2026 – June 30, 2027



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ANNUAL FILE

Total Program Year 2026 Award= \$3,891,649

Previous Program Year 2025 Award = \$3,847,375

SUBGRANTEES (THE AMOUNTS MAY UPDATE WHEN REVIEWING PY 26 FUNDS)

Agency	Formula Allocation	# of Homes
Community Action Development Corporation	\$ 611,157.00	44
Community Development Support Association	\$615,721.00	45
Ki Bois Community Action Foundation, Inc.	\$545,260.00	39
LIFT Community Action, Inc.	\$490,161.00	34
Northeast Oklahoma Community Action Agency	\$1,014,337.00	78
TOTALS	\$3,276,636.00	240

Planned Average Cost Per Unit (max of \$8,813)	TBD
Estimated Energy Savings (MMBtu)/unit	TBD

WAP PRODUCTION SCHEDULE

Weatherization Plans	Units
Total Units (excluding reweatherized)	240
Rewatherized Units	0

Average Unit Costs, Units subject to DOE Project Rules		
VEHICLE & EQUIPMENT AVERAGE COST PER DWELLING UNIT (DOE RULES)		
A	Total Vehicles & Equipment (\$5,000 or more) Budget	\$0.00
B	Total Units Weatherized	240
C	Total Units Reweatherized	0
D	Total Dwelling Units to be Weatherized and Reweatherized (B + C)	240
E	Average Vehicles & Equipment Acquisition Cost per Unit (A divided by D)	\$0.00
AVERAGE COST PER DWELLING UNIT (DOE RULES)		
F	Total Funds for Program Operations (minus 20% Health and Safety)	\$1,871,623.00

DOE WAP State Plan
Annual File

G	Total Dwelling Units to be Weatherized and Reweatherized (from line D)	240
H	Average Program Operations Costs per Unit (F divided by G)	\$8,813.00
I	Average Vehicles & Equipment Acquisition Cost per Unit (from line E)	\$0.00
J	Total Average Cost per Dwelling (H plus I)	\$7,798.43.00

POLICY ADVISORY COUNCIL MEMBERS

Name of Member	Company	Job Title
Caleb Turner	OK Department of Human Services	DHS LIHEAP
Jerrad Prescott-Hall	OK Department of Human Services	DHS LIHEAP
Matthew Conley	OK Department of Human Services	DHS LIHEAP
Antonne Cooper	Oklahoma Gas & Electric	Lead Program Manager, Retail Energy
Anna Politano	Oklahoma Association of Electric Cooperatives	Director of Public Relations and Communications
Amanda Ewing	Oklahoma Association of Community Action Agencies	Executive Director
Mary Jackson	Public Service Company of Oklahoma	EE & Consumer Program Coordinator
Palma Lough	Oklahoma Municipal Power Authority	Member Relations & Training Manager
Ann Politano	Oklahoma Living Magazine, Oklahoma Electric Cooperatives	Director of Public Relations & Communications, OKL Publisher
Crystal LeFlore	One Gas	
Erich Font	Central Oklahoma Habitat for Humanity	
Kara Berst	Chickasaw Nation	COOP

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Lillie Keener	WarCon, LLC	
Jennifer Pendley	Oklahoma Department of Emergency Management & Homeland Security	Individual Assistance Specialist
Wanda DeBruler	DeBruler, Inc.	President
Tsali Smith	Indian Tribe	

STATE PLAN HEARING

An in-person public hearing (with a virtual option via Zoom) will be held on September 8, 2026, at 2:00 p.m.

Public hearing notification was sent via GovDelivery on August 28, 2026, no less than 10 days prior to the hearing to be held on September 8, 2026. ODOC published the drafted State Plan on August 28, 2026. Notification of the website article was also included in the periodic New Pioneer newsletter (ODOC's official newsletter to the public). A copy of the proposed Program Year (PY) 26 State Plan was posted on ODOC's website during the entire public comment period of August 28-September 8, 2026.

GovDelivery Public Hearing Notices and copies of ODOC's website/New Pioneer will be attached and submitted with this Plan upon finalization. The public hearing was recorded and can be viewed at this [link](#). The official transcript was uploaded to the SF-424.

CONTACTS

Oklahoma WAP Grantee Business Officer-

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Oklahoma WAP Grantee Principal Investigator

Kayla Cornett, Energy Programs Planner

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DOE WAP State Plan
Budget
STATE BUDGET

	Grantee Admin (ODOC Funds)	Subgrantee Admin	Grantee T&TA (ODOC Funds)	Subgrantee T&TA	Program Ops	H&S	Liability	Financial Audits	Vehicles & Equipment
Personnel	\$125,577	\$0.00	\$100,736	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Benefits	\$62,788	\$0.00	\$50,368	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Travel	\$5,000	\$0.00	\$13,150.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Equipment	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Supplies	\$8,001	\$0.00	\$2,000.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Contract	\$64,748	\$319,571	\$455,608	\$30,000.00	\$1,366,185	\$259,575	\$17,501	\$14,500	\$0.00
Construction	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Other Direct Costs	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Total Direct Charges	\$266,114	\$319,571	\$621,862	\$30,000.00	\$1,366,185	\$259,575	\$17,501	\$14,500	\$0.00
Indirect	\$53,457	\$0.00	\$42,884	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Totals	\$319,571	\$319,571	\$664,746	\$30,000.00	\$1,366,185	\$259,575	\$17,501	\$14,500	\$0.00

DOE WAP State Plan
Budget

	WX Readiness	Intake/ Eligibility	Energy Audit	Final Inspection	Line Total
Personnel	\$0.00	\$0.00	\$0.00	\$0.00	\$226,313
Benefits	\$0.00	\$0.00	\$0.00	\$0.00	\$113,156
Travel	\$0.00	\$0.00	\$0.00	\$0.00	\$18,150
Equipment	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Supplies	\$0.00	\$0.00	\$0.00	\$0.00	\$10,001
Contract	\$369,304	\$300,000	\$390,000	\$210,000	\$3,796,992
Construction	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Other Direct Costs	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Total Direct Charges	\$369,304	\$300,000	\$390,000	\$210,000	\$4,164,612
Indirect	\$0.00	\$0.00	\$0.00	\$0.00	\$96,341
Totals	\$369,304	\$300,000	\$390,000	\$210,000	\$4,260,953

MASTER FILE

APPROACH TO DETERMINING CLIENT ELIGIBILITY (V.1.1)

1. WHAT IS THE DESCRIPTION OF INCOME USED TO DETERMINE ELIGIBILITY?

Oklahoma defines eligibility for WAP services at 200 percent (%) of the poverty level, as defined in the [Department of Health and Human Services \(HHS\) Poverty Guidelines for 2026](#). The PY 2026 Income Guidelines are available on ODOC's website and have been emailed to each Subgrantee. Oklahoma Subgrantees are required to accumulate 12 months of past income documentation to determine client eligibility. If an applicant pulled from the wait list has an application completion date of 12 months or older (from the date of the planned energy audit), the application must be income-recertified and eligibility re-determined. Recertification must be documented on the application. Therefore, no dwelling unit will be weatherized without documentation that the unit is an eligible dwelling unit (notarized self-certification of "no" income allowable).

Per the Department of Health and Human Services (HHS) Poverty Guidelines for 2026, the Oklahoma Department of Commerce's Definition of Income includes language from "income or cash receipts earned or received by the applicant before taxes during applicable tax years, but not the Income Exclusions listed in 21-3 Section C. Gross Income is to be used, not Net Income."

[See Oklahoma Weatherization Operations Manual Requirement 19](#)

(<https://www.okcommerce.gov/wp-content/uploads/Weatherization-Operations-Manual.pdf>)

2. WHAT HOUSEHOLD ELIGIBILITY WILL BE USED IN THE PROGRAM?

Oklahoma will use the current DOE weatherization eligibility criteria of 200% of Federal Poverty Guidelines to determine program eligibility. The DOE definition of income will be used to define what constitutes income.

If an applicant has been determined eligible for another government or state low-income family program and can produce supporting documentation verifying their qualification for this program within the last 12 months, a Subgrantee may accept any document used to determine eligibility as evidence of client eligibility for the WAP program. This third-party eligibility documentation must be kept in the client file. Here is a list of programs currently allowed:

- Low Income Home Energy Assistance Program – Utility Assistance.
- U.S. Department of Housing and Urban Development – “means-tested programs.” All HUD means-tested programs are categorically income-eligible per DOE WPN 22-5.
- HUD Section 8 or Public Housing.

- HUD Vouchers.
- HUD – VASH Vouchers (VA Supportive Housing).
- Low-Income Housing Tax Credit.
- HUD Multi-family Assisted Properties.
- Lead Hazard Control & Healthy Homes Program (OLHCHH).
- HOME Investment Partnerships Program (HOME).
- Community Development Block Grants (CDBG).
- Social Security Act, Title IV – Grants to States for Aid and Services to Needy Families with Children and for Child Welfare Services.
- Social Security Act Title XVI – Supplemental Disability Security Income.

A client may also be income-eligible once all avenues of documenting income are exhausted. Self-certification, using ODOC's Certification of Zero Income [Form 34] is allowable. A notarized statement signed by the potential applicant indicating that the applicant has no other proof of income must be kept in the client's file.

See Oklahoma Weatherization Operations Manual Requirement, 19 (income eligibility), 20 (single family) and 21 (multifamily): <https://www.okcommerce.gov/wp-content/uploads/Weatherization-Operations-Manual.pdf>

3. WHAT IS THE PROCESS FOR ENSURING QUALIFIED ALIENS ARE ELIGIBLE FOR WEATHERIZATION BENEFITS?

No person shall, on the grounds of race, color, national origin, religion, sex, age, familial status, or disability, be excluded from participation in, be denied benefits of, or be subjected to discrimination under any program, project, or activity funded in whole or in part with funds made available by ODOC. Subgrantees are required to only serve in households where the primary applicant is a US citizen or qualified alien. Before providing services, Subgrantees must verify the Social Security number (SSN) of each household member included in the application. Any household member whose SSN cannot be verified will not be included in the household size. If a household member is in the process of obtaining an SSN, the Subgrantee may include that individual upon receipt of acceptable supporting documentation.

APPROACH TO DETERMINING BUILDING ELIGIBILITY (V.1.2)

4. WHAT ARE THE PROCEDURES TO DETERMINE THAT UNITS WEATHERIZED HAVE ELIGIBILITY DOCUMENTATION?

Here are the procedures for Application Processing:

1. Subgrantee agencies shall use the Weatherization Assistance Program Application through the EIS WAPLink database or other approved database [or via the paper Form 22 and then uploaded into the EIS WAPLink database] to determine the applicant's eligibility (which includes income verification).

DOE WAP State Plan Master File

2. If the applicant has no evidence of income or no income, the Subgrantee must collect a Notarized Certification of Zero Income Form from the applicant [Form 34 and then uploaded into the EIS WAPLink database or other approved database].
3. Supporting Documentation: Each EIS WAPLink database or other approved database file contains a digital application from the client that contains the required demographics and income for the entire family living in the residence. The demographics collected are the same information as those on the Weatherization DOE Quarterly report (age, disabled, blind, race -Native American, children, high residential energy user, household with high-energy burden). EIS WAPLink or other approved database automatically calculates priority points for each digital client file, assigns the points to each job, and puts them within a digital waitlist. Ineligible applicants must be notified in writing with a Weatherization Denial/Deferral Form created by the EIS WAPLink database (or other approved database) and then mailed or e-mailed to the client. If the initial assessment indicates a need for the applicant to remedy an issue, the applicant must be notified in writing with a Weatherization Denial/Deferral Form generated by the EIS WAPLink database (or other approved database), and then the form must be mailed or e-mailed to the client.
4. The application should then be reviewed by internal review procedures, selected for service, and prioritized based on need.
5. Also maintained in the client file found in the EIS WAPLink database or other approved database is owner and rental documentation.

[See Oklahoma Weatherization Operations Manual Requirement 12, 13, 18, 19, 20, and 21](https://www.okcommerce.gov/wp-content/uploads/Weatherization-Operations-Manual.pdf) (<https://www.okcommerce.gov/wp-content/uploads/Weatherization-Operations-Manual.pdf>)

5. READINESS FUNDS

With the release of Readiness Funds in WPN 24-9, ODOC has created a policy to help Subgrantees review previously deferred homes and possibly use Readiness Funds to assist that client. In this [policy](#), guidance provides information on the distribution of funds, maximum cost per home, monitoring and reporting of units, and what is allowable with these funds.

ODOC will also require each Subgrantee to note on the QCI checklist (a digital file found in the EIS WAPLink database (or other approved database)) if Readiness funds are utilized, and quarterly Readiness Funds data is required to be submitted for those that utilize these funds in ODOC's OGX system. The most recent policy is available at <https://www.okcommerce.gov/community-development/community-action-agencies/weatherization-assistance-program-wap/>.

6. WHAT ARE THE PROCEDURES FOR RE-WEATHERIZATION COMPLIANCE?

Subgrantee shall not weatherize a unit which:

1. Any dwelling units weatherized (including dwelling units partially weatherized) under DOE WAP, or under other Federal programs, until the date is 15 years after the date such previous weatherization was completed, from the date of the proposed new energy audit initiation.
2. Subgrantees may not weatherize a unit that is designated for acquisition or clearance by a federal, state, or local program within 12 months from the date of weatherization of the dwelling unit that would be scheduled to be initiated (energy audit).
3. Subgrantees will be required to keep track of all re-weatherized homes on a separate spreadsheet to be submitted to ODOC each quarter and transitioned into the EIS WAPLink database (or other approved database).

[See Oklahoma Weatherization Operations Manual Requirement 20.3](#)

DURING THE PY 2022 DOE MONITORING, A CONCERN WAS RAISED REGARDING OKLAHOMA'S RE-WEATHERIZATION POLICIES AND WHETHER ADEQUATE RE-WEATHERIZATION CHECKS AND CURRENT RECORD-KEEPING POLICIES ARE IN PLACE. ODOC WILL BE INCLUDING A MORE ROBUST RE-WEATHERIZATION REVIEW DURING SUBGRANTEE MONITORINGS MOVING FORWARD AND HAS CREATED OWPN 23-3. THE RE-WEATHERIZATION POLICY AND RE-WEATHERIZATION REPORT ARE FOUND ON OUR WEBSITE AND WILL BE CODIFIED IN THE NEXT OK WEATHERIZATION OPERATIONS MANUAL EDITION. ODOC IS ALSO UTILIZING THE PROCURED EIS WAPLINK DATABASE (OR OTHER APPROVED DATABASE) TO UTILIZE HISTORICAL DATA TO SEE IF AND WHEN A HOME WAS PREVIOUSLY WEATHERIZED AND WHETHER THE HOME IS ELIGIBLE FOR RE-WEATHERIZATION.

6. WHAT STRUCTURES ARE ELIGIBLE FOR WEATHERIZATION?

Eligible buildings include owner- and renter-occupied single-family homes, manufactured homes (mobile homes), and 2- to 4-unit multifamily units that DOE has approved ODOC to audit using the Single-family Audit tool in EIS WAPLink (or other approved database) and policies.

With written approval from the Oklahoma Department of Commerce, Office of Community Development (ODOC/OCD), Subgrantee agencies may weatherize shelters that comply with the definitions below:

1. Shelter means a dwelling unit or units whose principal purpose is to house individuals, on a basis that the individuals may or may not be related to one another and who are not living in nursing homes, prisons, or similar institutional care facilities;
2. Shelters shall be counted as one (1) unit per every 800 square feet, or each floor of the unit shall be considered as one (1) unit;
3. Expenditures to service shelters are limited to twenty percent (20%) of each weatherization contract;

4. Requests to provide services to shelters should include an analysis of the cost/benefit to clients and cost/benefit for energy savings when compared with serving family units.

Historic Preservation: Oklahoma WAP has a signed SHPO Programmatic Agreement (PA) dated 3/29/2010 to remain in effect until December 21, 2020. It has since been extended through December 31, 2030. The PA lists exempt activities/undertakings generally conducted in the process of weatherizing homes through Oklahoma WAP, which have been determined to have no potential to affect historic properties. The OK WAP PA can be found on ODOC's website <https://www.okcommerce.gov/wp-content/uploads/Weatherization-Operations-Manual.pdf>.

[See Oklahoma Weatherization Operations Manual Requirement 22](https://www.okcommerce.gov/wp-content/uploads/Weatherization-Operations-Manual.pdf)
(<https://www.okcommerce.gov/wp-content/uploads/Weatherization-Operations-Manual.pdf>)

8. WHAT RENTAL UNITS/MULTIFAMILY BUILDINGS WILL BE ADDRESSED?

Oklahoma has DOE approval to weatherize 2–4-unit buildings using Single-Family Audit policies and procedures. If Oklahoma weatherizes a large multifamily project (5+ units), OK will only utilize the DOE-approved priority lists or submit the necessary materials to our DOE Project Officer to approve the multifamily project before commencing weatherization of the building.

Every Energy Auditor must submit small-unit multifamily building (duplexes, three- and four-unit) audits to ODOC's Energy Efficiency Quality Assurance Specialist (State Tech) for written approval until ODOC determines that an Energy Auditor has demonstrated sufficient mastery of running the multifamily audit and gathering the required supporting documentation.

1. An Energy Auditor must submit all the documentation listed in the Weatherization Operations Manual Requirement 21.4.1.5. for the energy audit itself. The energy audit documentation must be accompanied by all supporting documentation as listed in 21.4.1.3.
2. Once the State Tech has determined that an Energy Auditor has demonstrated sufficient mastery of small multifamily audits, ODOC will provide a letter of authorization to the specific Energy Auditor.
3. Small multifamily audits must be submitted to the ODOC State Tech for approval until a letter of authorization is provided. Authorization is provided only to Energy Auditors, not the Subgrantee.

2- to 4-unit buildings are eligible to be audited and submitted to ODOC for approval as long as:

Not less than 66 percent (50 percent for duplexes and four-unit buildings) of the dwelling units in the building are eligible or will become eligible dwelling units within 180 days under a federal, state, or local government program for rehabilitating the building or making similar improvements to the building.

A Subgrantee may weatherize a building containing rental dwelling units where:

1. The Subgrantee has obtained the written permission of the owner or owner's agent;
2. The Subgrantee has established procedures for dwellings consisting of a rental unit or units to ensure that:
 - 2.1. The benefits of weatherization assistance in connection with such rental units, including units where the tenants pay for their energy through their rent, will accrue primarily to the low-income tenants residing in such units;
 - 2.2. For a reasonable period of time, which is defined as a period of three years, after weatherization work has been completed on a dwelling containing a unit occupied by an eligible household, the tenants in that unit (including households paying for their energy through their rent) will not be subjected to rent increases unless those increases are demonstrably related to matters other than the weatherization work performed.

Tenants may file a complaint first with the local Agency, then with the Oklahoma Department of Commerce/Office of Community Development if the complaint is not resolved. The owners must demonstrate that the rent increase at issue is related to factors other than the weatherization work performed. [See Requirement 27 Applicant Appeals]

No undue or excessive enhancement shall occur to the value of the dwelling units. The expenditures allowed under the Weatherization Assistance Program help focus enhancements on those that provide weatherization benefits. For example, repairs to a dwelling unit must be necessary to make the installation of weatherization materials effective.

[See Oklahoma Weatherization Operations Manual Requirement 23.5](#)

Oklahoma has DOE's approval to weatherize 2 - 4-unit buildings using Single Family Audit policies and procedures. Oklahoma is NOT approved to weatherize any multifamily units (5+ unit buildings) that are more than three floors high. ODOC staff obtained small (2-4 units) Multifamily Weatherization training during PY 23 and will continue to increase knowledge throughout PY 25. At a minimum, this training will be attained by ODOC's three Energy Project Specialists and ODOC's Energy Efficiency Quality Assurance Specialist (State Tech). To align with WPN 22-13, ODOC has made it a priority to receive T&TA training for both ODOC staff and Subgrantee implementation. ODOC plans to seek Energy Audit Process Approval on large multifamily units during PY 2026.

9. What is the deferral process?

See **Attachment 1** for the complete Deferral Process.

It is found in [the Oklahoma Weatherization Operations Manual, Requirement 24.](#)

APPROACH TO TRIBAL ORGANIZATIONS (V.1.4)

10. SHOULD TRIBAL ORGANIZATIONS BE TREATED AS A LOCAL APPLICANT?

Low-income members of Native American tribes located within Oklahoma will receive benefits under the Weatherization program equivalent to the assistance provided to other low-income persons in the State unless the applicant has made the recommendation provided in 10 CFR 440.12 (b)(5), which states: "A recommendation that a tribal organization be treated as a local applicant eligible to submit an application pursuant to § 440.13(b) if such a recommendation is to be made."

It should be noted that the number of Native American homes to be weatherized is not evenly distributed among Subgrantees. This is because the Native American population is not evenly distributed across the state.

Eligible tribal applicants will receive the same benefit as the general population. ODOC staff are currently working to improve their relationship with tribes regarding the WAP.

SELECTION OF AREAS TO BE SERVED (V.2)

Per CFR 440.14(c)(6)(ii), the weatherization assistance program in Oklahoma is available through five (5) local Subgrantee agencies covering 72 of the 77 counties. Since the last State Plan was presented, the Oklahoma Community Action Agency of Oklahoma City, Oklahoma/Canadian Counties (CAA of OKC, Oklahoma/Canadian Counties) relinquished its program. This change leaves five (5) counties currently not served. ODOC is actively working on a Request for Applications (RFA) to gain additional Subgrantees to serve these counties. ODOC will confirm that any new Subgrantee will follow 10 CFR 440.15 regulations.

An updated map for the current county service allocations at the map here:
<https://odoc.maps.arcgis.com/apps/instant/portfolio/index.html?appid=bb4f3e420bbd46b6bd65df113840b060>

PRIORITIES FOR SERVICE DELIVERY (V.3)

Per 10 CFR 440.16(b): Priority is given to the following individuals:

- Person(s) age 60 and over
- Disabled
- Families with children 18 years old and younger
- High Residential Energy User
- Households with High Energy Burden

Note: How Applicants are drawn from a waiting list:

1. Applicants are drawn from a waiting list first based on the high-priority clients listed above;
2. Following the high-risk client pool, eligible applicants based on income are

- placed in order of application date;
3. Subgrantees are allowed to choose the oldest application certification date in order to reach high-priority clients within the same high-risk categories.
 4. Applications may be selected in order to coordinate weatherization services with another funding source

HOUSEHOLDS WITH A HIGH ENERGY BURDEN

- A household with a high energy burden refers to a low-income household whose residential energy burden exceeds the median level of energy burden for all low-income households in the State. (<https://www.ecfr.gov/current/title-10/chapter-II/subchapter-D/part-440/section-440.3>)
- To calculate the eligibility of “Households with a high energy burden:”
 - Calculate the amount of one year’s worth of utility bills.
 - Divide the answer by the annual income of the household (that has been verified by the Subgrantee) to determine the Residential Energy Expenditures.
 - Determine whether the Residential Energy Expenditure percent (%) exceeds ten percent (10%) (which is the average Energy Burden for the State of Oklahoma) of their annual income. Using this website: <https://www.energy.gov/eere/slsc/maps/lead-tool>
 - Example: year’s worth of utility bills / annual income = percentage or (\$1,200 / \$30,000 = 0.04, then move the decimal to the right by two places (0.04 = 4%))

HIGH RESIDENTIAL USER

- A low-income household, whose residential energy expenditure exceeds the median level of residential expenditures for all low-income households in the State, is a high residential user.
- To calculate the eligibility of “High residential user:”
 - Calculate the amount of one year’s worth of utility bills.
 - Determine whether the Residential Energy Expenditure amount \$_____ (number determined in 3.2.2.) exceeds the median level of residential expenditures for all low-income households in Oklahoma of \$2,388 for Program Year (PY) 2026.
 - Future PYs should be determined by using the DOE Low-Income Energy Affordability Data (LEAD) Tool found here. The Subgrantee will need to follow the LEAD website’s process to determine Oklahoma’s data.

CLIMATIC CONDITIONS (V.4)

Oklahoma's source for climatic data is Oak Ridge National Laboratory's (ORNL) Application Programming Interface (API), which WAPLink EIS (or other approved database) utilizes in its database. Oklahoma chose to use an average of 20 years (from 2004 to 2024). ORNL also provides the 20-year average of heating and cooling degree days. As Oklahoma is located in the South Region, Subgrantees are required to select the fuel cost libraries for the South Region in the settings of EIS WAPLink (or other approved database).

DOE found that not all Subgrantees consistently used the correct weather station location. As a result, Oklahoma has since implemented a list of weather stations to be included in its Energy Audit (EA) Manual. Corrective Action for this Finding has since been resolved.

TECHNICAL GUIDES AND MATERIALS (V.5.1)

All weatherization work in Oklahoma is performed in accordance with 10 CFR 440, Appendix A, and the DOE-approved ODOC Policies and Procedures for Energy Audits. All Subgrantees are required to follow these energy audit procedures for all single-family units, manufactured homes, and any 2-4 micro multi-family units (which are approved to be audited using Single Family procedures). Oklahoma is approved to use Oak Ridge National Laboratory's (ORNL) Application Programming Interface (API), which WAPLink EIS utilizes in its database (or other approved database). DOE approved Oklahoma's Energy Audit Procedures on June 12, 2026.

DOE approved the use of WAPLINK (WAweb API) for site-built (one through four units/building) and manufactured housing with an expiration of June 12, 2029. DOE also approved the use of the provided Priority Lists for site-built housing (one through four units/building) and manufactured housing, with an expiration date of June 12, 2029.

DOE approved the most recent updated Field Guide on May 11, 2026, and it will remain valid until May 11, 2030. This approval included approval of one variance, as listed in the updated manual. Due to updates to the Field Guide to meet Federal accessibility requirements, the most recently approved Field Guide has not been sent to Subgrantees. Subgrantees are still required to use the current Field Guide available [here](#).¹

Oklahoma annually updates policies and procedures when changes are made to DOE programmatic guidance. Subgrantee agreements and vendor contracts align with current DOE guidance and SWS. This includes any updates that may be required after the release of WPN 22-4.

The following language is and will be included in all Subgrantee contracts to outline the expectations for quality of work in crew and contractor weatherization installations, as per WPN 22-4:

1. "The Contractor must meet DOE standards regarding quality of work in all weatherization installations, as outlined in Weatherization Program Notice 22- 4, Section 2. These expectations are, at a minimum, to meet or exceed the standards outlined in the National Renewable Energy Laboratory Standard Work Specifications for Home Energy Upgrades (SWS), available at <https://sws.nrel.gov/>. In addition, Subgrantees are required to include this language in all Agreements, MOUs, or contracts entered into with

¹ <https://okcommerce.gov/wp-content/uploads/Retrofitting-Oklahoma-SWS-Aligned-Field-Guide-FINAL-7.1.21.pdf>

weatherization vendors or subcontractors. The vendor and/or subcontractor will be required to provide a signature on the contract documents with the Subgrantee to verify the expectations for quality of work are understood."

ODOC requires Subgrantees to electronically execute their contract with ODOC via Oklahoma Grant Exchange (OGX), a Grants Management System, before the Execution of a WAP contract, to ensure that the expectations of DOE and ODOC are understood by the Subgrantee and their affiliates.

The type of weatherization work to be done in Oklahoma will include:

- installing insulation;
- reducing air infiltration through the application of caulk;
- door sweeps;
- weather-stripping and hole patching;
- replacing/repairing windows and doors (following DOE-approved energy audit procedures);
- Energy-related health and safety measures;
- heating and cooling system safety checks;
- efficiency modifications (such as replacement of heating and cooling systems);
- energy efficiency retrofits;
- clean/repair and/or replacement of electric baseload appliances/fixtures;
- other incidental and necessary energy-related repairs and replacements (per DOE-approved energy audit procedures).

A lack of sufficient detail on Oklahoma's work orders was identified in the PY 2021 monitoring as well. Since this was identified, ODOC has worked with CHP to provide training on work orders and how these can be generated in EIS WAPLink database system (or other approved database). ODOC completed OWPB 23-6 which provided complete work order policies and procedures and intends to provide additional T&TA as needed.

Oklahoma is working on developing a fuel switching policy that will be based on DOE WPN 23-6. Once completed, Oklahoma will submit this policy to DOE for review and approval.

FINAL INSPECTION (V.5.3)

ODOC policy (Requirement 45) Assessment, Purchase and Quality Control Inspection states that no unit shall be reported as completed until all weatherization measures have been installed, and the Subgrantee performs a final inspection(s) by a certified QCI who certifies that the work has been completed as required by 10 CFR 440.21.

All units reported to DOE are inspected by a certified Quality Control Inspector (QCI). All state-monitored units are also to be inspected by a certified QCI. All inspections must include a review of Energy Audit practices and a review of the client file (located in EIS WAPLink), which includes invoices, etc., for each home. ODOC

encourages the network to collaborate with neighboring agencies to provide the QCI service if staffing is an issue, as a few smaller Subgrantees may not have staff with the technical knowledge or prerequisites to pass the QCI tests. All QCI inspections will follow WPN 22-4 and any changes that need to occur will be completed.

ODOC requires, in the Weatherization Operations Manual Requirement 37, that all QCIs must receive their Building Performance Institute certification within 12 months of hire and must keep up with their 30 hours of required BPI continuing education units. No QCI may complete final inspections without a BPI certification.

As outlined in Oklahoma Operations Manual Requirement 37, ODOC developed a quality control inspection process per WPN 22-4 that includes disciplinary actions for inadequate inspection practices and requires Subgrantees to include a description of how the inspector is related to the work in the home and information on the monitoring requirements based on the separation of duties.

Inspection forms will be consistent for all final inspections in Oklahoma WAP, including the Energy Efficiency Quality Assurance Specialist (Quality Assurance or State Tech) inspections. The local QCI will provide signature, date, and BPI number in the EIS WAPLink database once the QCI believes the unit meets DOE requirements (see SF-424 attachment printout from EIS WAPLink database). The EE State Tech will complete a separate form in the EIS WAPLink database (or other approved system) when completing the QAs.

ODOC's Energy Efficiency Quality Assurance (EEQA) Specialist, serving as the State Technical Monitor, will conduct Quality Assurance (QA) monitoring of completed DOE-funded weatherization units. State QA monitoring will include reviewing and verifying applicable technical requirements, including testing and diagnostic procedures performed by the Subgrantee's Quality Control Inspector (QCI) as part of the Quality Assurance Inspection. ODOC will conduct QA inspections on a minimum of five percent (5%) of all DOE-funded units completed by each Subgrantee when the Energy Auditor and QCI functions are performed by separate qualified individuals. When the Energy Auditor and QCI functions are performed by the same individual, ODOC will conduct QA inspections on a minimum of ten percent (10%) of all DOE-funded units completed by that Subgrantee. These percentages represent minimum monitoring requirements. ODOC reserves the authority to increase the number or percentage of units selected for QA monitoring based on identified risks, monitoring results, performance concerns, recurring deficiencies, training and technical assistance needs, or other circumstances ODOC determines warrant additional oversight.

ODOC will use inspection results to identify the training and technical assistance needs of the network, in partnership with the Oklahoma Association of Community Action Agencies (OKACAA). OKACAA also houses the OK Weatherization Training Center. The QCI is an individual who has not been involved in prior work on the home, either as the auditor or as a member of the crew.

WPN 22-4 mentions the creation of a QCI Mentorship program. Oklahoma is uncertain whether this type of program will be implemented during Program Year 2026, but if it is desired, ODOC will contact Oklahoma's DOE Project Officer for approval.

WEATHERIZATION ANALYSIS OF EFFECTIVENESS (V.6)

Oklahoma analyzes the effectiveness of the weatherization program on a monthly, quarterly, and annual basis.

Energy Program Specialists and the WX Program Manager compare the Subgrantee monthly progress reports submitted in the Oklahoma Grants Exchange (OGX) with each Subgrantee's ODOC-approved management plan for the entire program year. Subgrantees who report falling behind on their approved plan must also explain why they fell behind. ODOC keeps records of these explanations and uses them to inform technical assistance opportunities, training needs, and potential policy improvements. For example, in Spring of 2018, ODOC and OKACAA (the OK Weatherization Training Center) collaborated to develop a planning production worksheet for Subgrantee use. It prompted consideration of time factors for planning production such as holidays, vacation, home energy audit time, classroom training, etc.

If it is determined that a Subgrantee is repeatedly falling behind on production, ODOC will place the Subgrantee on a probationary period as per the Oklahoma Operations Manual, and use the information gathered during the probationary period to inform training and technical assistance needs the Subgrantee might have in order to facilitate their return to good standing.

Throughout the program year, as the State Quality Control Inspector (QCI) completes Quality Assurance Inspections (QA), the WX Program Manager keeps a record of all problems found and analyzes for any statewide trends. At the end of each program year, these QA findings are compiled into a report and shared with Subgrantees and OKACAA. This information is also included in the Subgrantee's Risk Assessment.

In addition to the production plan, Energy Projects Specialists, OKACAA, and the Oklahoma Weatherization and Housing Advisory Council (OWHAC) identify monitoring and quality assurance inspections, training, and technical assistance needs as part of administrative/fiscal monitoring. ODOC encourages Subgrantees to give feedback on the monitoring process and State Plan policy development throughout the program year.

Annually, a risk assessment is conducted of Subgrantees to determine how effectively a Subgrantee is/has been managing their Weatherization program, and whether monitoring and training/technical assistance might be needed.

HEALTH AND SAFETY (V.7)

ODOC's complete H&S policy ([Requirement 35](#)) is available online in the Oklahoma

Operations Manual found on our [website](#).

Possible Health and Safety concerns, such as pre-existing health conditions, are reviewed using the EIS WAPLink database and kept in the client's file throughout the record retention requirement.

PROGRAM MANAGEMENT – OVERVIEW AND ORGANIZATION (V.8.1)

The Department of Commerce is organized under Governor Kevin Stitt and his appointed Secretary of Commerce [vacant], Chief Executive Officer of Commerce, Deborah Moorad, who oversees two divisions of Commerce – CORE and EDGE. ODOC utilizes the Chief Executive Officer, John Budd, for additional oversight. Weatherization is operated within the CORE division, led by Executive Director Jon Chiappe. It's specifically housed within the Community Development Division within CORE, directed by Marshall Vogts, and overseen daily by Jessica Izquierdo, Director of Programs. Two Energy Programs Planners manage the annual and BIL grant programs, while an Energy Efficiency Quality Assurance Specialist oversees the technical monitoring, and three (3) Energy Projects Specialists ensure the programmatic, administrative, and fiscal monitoring. The team is also responsible for managing pass-through for the LIHEAP program funds.

All Subgrantee program guidance for the WAP can be found online in the [Weatherization Operations Manual](#) (General Management Section, starting on page 24)

In addition:

1. Each Subgrantee is currently a private, nonprofit organization.
2. Each Subgrantee is selected based on public comment received during a public hearing conducted pursuant to Section 440.14(a). Prior to preparation of the final State Plan for submission to DOE, a public hearing was conducted in Oklahoma on September 8, 2026. Members of the public were invited to provide written or oral comments on the Weatherization Assistance Program and proposed changes for PY 26, no less than 10 days prior to the hearing.
3. Subgrantees were invited to attend a virtual and in-person meeting to discuss PY 26 on September 8, 2026, prior to the PY26 public hearing. A recording of this session was sent to our network and included on the Weatherization website. <https://www.okcommerce.gov/community-development/community-action-agencies/weatherization-assistance-program-wap/>

In selecting proposed Subgrantees, priority was given to CAAs currently operating effective programs. Evaluation of program effectiveness was based on factors such as achievement of past and current goals, quality of workmanship (including record keeping), level of preparedness, and the ability of the Subgrantees to secure volunteers. Within the State of Oklahoma, all proposed Subgrantees are entities that have operated programs under these rules or the Economic Opportunity Act of 1964.

ADMINISTRATIVE EXPENDITURE LIMITS (V.8.2)

Per 10 CFR 440.18 and the Consolidated Appropriations Act of 2021 (PUB.L.116-260), not more than 15% of any grant made to the state may be used by the grantee and subgrantees for administrative purposes; not more than 7.5% may be used by the state; and not less than 7.5% must be made available to subgrantees by the state. Oklahoma will provide up to an additional 5% for administrative purposes to those subgrantees who receive less than \$350,000 of DOE-appropriated funds.

MONITORING ACTIVITIES (V.8.3)

Subgrantees and ODOC are collectively responsible for ensuring the quality of work. First, all Subgrantees are required to have 100% of all homes weatherized and inspected by a Building Performance Institute (BPI) Certified Quality Control Inspector, as per WPN 22-4. Second, ODOC also provides additional oversight and monitoring of the program both administratively and technically. The following is ODOC's approach to monitoring, which has been revamped as of July 1, 2024, with the introduction of WAPLink, and the ramp-up of production due to WAPBIL (3 overlapping weatherization contracts running concurrently).

ADMINISTRATIVE, PROGRAMMATIC, AND FISCAL MONITORING

There are three (3) Energy Projects Specialists assigned to complete program, fiscal, and administrative monitoring, project management, and training and technical assistance to all Subgrantees. Starting with DOE WAP PY 23, the Energy Project Specialists have transitioned to a more robust, holistic approach to monitoring each Subgrantee. This change will include DOE BIL and DHS LIHEAP contracts, as well as the use of Readiness Weatherization.

This change consists of Specialists completing a quarterly check of records (e.g., fiscal and client files) throughout the year to identify problems or areas for improvement as they occur, rather than catching them once the contract has been closed. This will allow the Subgrantee to make quicker, more timely changes regarding the programmatic, fiscal, and technical aspects of their contracts. This also allows Specialists to provide real-time feedback to Subgrantees on their use of the new EIS WAPLink software adopted on July 1, 2024, as it will take time, continuous training, and technical assistance to implement it properly and comprehensively throughout the network.

This process will start at approximately February of each year, and the Subgrantee will receive a comprehensive report at the end of the calendar year that will provide insight from all monitorings (fiscal, programmatic, and technical) completed throughout that year, as well as provide historical data from the last few years' monitorings.

These monitorings will be either onsite, virtually via Zoom, or via desktop monitoring. ODOC completes an annual risk assessment of each agency before the new DOE contract begins. This risk assessment provides ODOC with the data needed to determine the level of monitoring for each agency. Any high-risk agency will receive

in-person programmatic, fiscal, and technical monitoring.

Comprehensive monitoring includes the following programmatic, fiscal, and administrative reviews.

- financial records
- client files
- inventory
- energy audits (a red flag review – if any red flags are noticed, these files will be given to the technical monitor or a more in-depth review)
- personnel files
- annual review of financial audits

MONITORING TOOL AND REPORT

Within 30 days after completing the final monitoring, the Energy Projects Specialists will prepare and send a written report to the Subgrantee that indicates findings and/or concerns. The Subgrantee has 30 days to respond to all monitoring findings through corrective action (or provide a corrective action plan with a proposed new due date). ODOC may ask the Subgrantee to develop a corrective action plan to meet a requirement, or may require a specific corrective action to be implemented within 30 days. If a Subgrantee fails to address a noncompliance finding, it will be reported to OK's DOE Project Officer. Sensitive or significant noncompliance findings will be reported to the Project Officer immediately.

During DOE's PY 2022 monitoring, DOE identified a concern regarding Oklahoma's monitoring forms and process. This concern covered retention requirements, updating ODOC policy to align with the updated DOE policy, updating the Quality Control Report to include QCI's BPI number, and reviewing current forms to meet requirements. ODOC has actively revised Oklahoma policies to meet these requirements and will be providing T&TA to Subgrantees. ODOC has also utilized NASCSP for assistance with updating and revising current forms. While some of these have been resolved, many items are still pending and in progress.

ODOC uses the same monitoring tool and criteria for all agencies in a contract year. This helps provide unbiased monitoring. Another team member reviews monitoring reports to ensure any inconsistencies are identified. ODOC also includes historical data on our monitoring reports (starting in DOE PY 22). This provides a quick reference of how well the agency is doing compared to at least the last three years. This data helps ODOC staff identify weaknesses in our policies and what training is needed.

TECHNICAL MONITORING

ODOC's BPI QCI and EA-certified Energy Efficiency Quality Assurance Specialist (EEQA Specialist, State Tech) received certification in December of 2023 after working with ODOC for over a year. This staff member worked for a Subgrantee for two (2) years. Since then, ODOC has used the EEQA Specialist (State Tech) and procured CHP Energy Solutions Research and Training to train and assist the State Tech in the QA monitoring process. ODOC's QA specialist will continue to receive

training and technical assistance from NASCSP and CHP. This will help create a more thorough process and clarify what priorities Oklahoma should keep in mind when completing a QA. NASCSP also worked with the EEQA Specialist to update the QCI Form in EIS WAPLink.

ODOC's EEQA Specialist (State Tech) will conduct Quality Assurance monitoring (utilizing the same testing and diagnostics as a local QCI) on a minimum of 5% of the DOE-funded units completed unless the Subgrantee Energy Auditor and QCI positions are held by the same individual; then ODOC will inspect a minimum of 10% of all completed units.

The EEQA Specialist (State Tech) will report to the Director of Programs and will work closely with the Energy Projects Specialists in all aspects of the Quality Assurance Process. The EEQA Specialist (State Tech) will take the lead in providing technical assistance to the WAP network and identifying the T&T/A needs of each Subgrantee.

As part of each quality assurance inspection and any client file reviews, the EEQA Specialist (State Tech) will review compliance with ODOC's Policies and Procedures for Energy Audits. EEQA Specialist (State Tech) conducts a blower door test to ensure accurate levels have been reached. All units are inspected to ensure that those measures were installed according to the SWS, ODOC policies and procedures, RRP, and that installations followed the work described in WAP Field Guides and are consistent with the Energy Audit Output Report and the Invoices (materials).

If, after inspecting a minimum 5% sampling of work completed, significant deficiencies are discovered (health and safety violations, poor quality workmanship/ installation of materials, major services missed), the Energy Projects Specialists or the EEQA Specialist (State Tech) at ODOC will increase the number of homes reviewed and the frequency of visitation until the deficiencies are no longer found. The monitoring visits will return to the minimum 5% sampling of the Subgrantees in subsequent visits. The Subgrantee must accomplish the corrective action (s) and notify the EEQA Specialist (State Tech) and the Energy Projects Specialists of the completion, at which time a visit will be scheduled, or another alternative method of final review will be determined (such as photo documentation with detailed justification that the work was completed). Additionally, the EEQA Specialist (State Tech) and/or Energy Projects Specialists may require or suggest training activities or provide technical assistance to help Subgrantees with consistent deficiencies. ODOC encourages all Subgrantees to attend Oklahoma Weatherization Training Center classes, Oklahoma Weatherization and Housing Advisory Council (OWHAC) meetings, and annual conferences to increase crew qualifications.

CURRENTLY, OUR CORRECTIVE ACTION STATES THAT REQUIRED TRAINING MUST BE COMPLETED IN CERTAIN AREAS, AND THE AGENCY MUST PROVIDE A COURSE COMPLETION CERTIFICATE TO ODOC. WE ARE ALWAYS LOOKING FOR BETTER WAYS TO IMPLEMENT TRAINING REQUIREMENTS FOR THE AGENCIES WHEN DEFICIENCIES ARE FOUND DURING A QA INSPECTION. MOVING

FORWARD, THE TERM "QUALITY IMPROVEMENT PLAN" WILL REFER TO THE TRAINING REQUIREMENT TO BE COMPLETED ON TIME. THIS WILL ENCOURAGE THE AGENCY TO INFORM THE LOCAL TRAINING CENTER THAT IT NEEDS A SPECIFIC TYPE OF TRAINING. ODOC IS CONDUCTING QAS DIFFERENTLY AND WILL INFORM THE LOCAL TRAINING CENTER OF THE PERCENTAGE OF DEFICIENCIES IN AREAS THAT THE WHOLE NETWORK NEEDS TRAINING ON, SO THEY CAN SCHEDULE THOSE CLASSES. NO SPECIFIC AGENCY WILL BE REPORTED TO THE TRAINING CENTER FOR HAVING CERTAIN ISSUES DUE TO CONFIDENTIALITY. THAT IS THE REASON THE AGENCY WILL NEED TO REACH OUT TO THE LOCAL TRAINING CENTER FOR TRAINING NEEDS AS WELL.

While ODOC encourages Subgrantees to utilize the OK Training Center, ODOC often reminds Subgrantees that they can attend training with other Training Centers. These other facilities must meet all BPI and National certifications to meet requirements.

MONITORING STAFF BUDGET

The three (3) Energy Projects Specialists will charge time to both the ODOC T&T/A and Administrative budget for personnel and benefits based on the job tasks completed and the time spent on those tasks. Approximately 70% of the EEQA Specialist salary will be paid out of the T&T/A budget (no administrative dollars will be charged). The remaining salary will be paid with DHS LIHEAP and DOE BIL funds.

MONITORING SCHEDULE DETAIL AND PLAN

The Oklahoma Department of Commerce (ODOC) will conduct monitoring of all Weatherization Assistance Program subgrantees throughout PY 2026 in accordance with **ODOC Weatherization Program Notice (OWPN) 25-8, Update to Fiscal, Programmatic, & Technical Monitoring (attached in PAGE)**. Monitoring activities will include programmatic, administrative, fiscal, and technical oversight and may be conducted through desktop, virtual, or onsite monitoring, as appropriate. Quality Assurance (QA) inspections will generally be conducted onsite.

Any major findings from Subgrantee monitoring visits, Quality Assurance inspections, and financial audits will be tracked to the final resolution. The Oklahoma Department of Commerce will create a tracking record that includes the findings, success stories, recommended corrective actions, deliverables, due dates, responsible parties, actions taken, and final resolutions.

Standard Programmatic, Administrative, and Fiscal Monitoring

ODOC will conduct standard monitoring of each Weatherization subgrantee throughout the program year using a progressive monitoring approach. The monitoring checklist will document monthly, quarterly, and annual monitoring activities, with the annual review completed during the fourth quarter of the program year. The default method for standard monitoring will be desktop review; however, virtual meetings or onsite visits may be conducted when follow-up,

clarification, additional documentation, or the circumstances of the subgrantee warrant further review.

Monthly monitoring will include review of expenditure and ledger reports for fiscal compliance and review of progress reports for programmatic performance, including Management Plan production and Average Cost Per Unit (ACPU). Quarterly monitoring will include eligibility verification and client file reviews using WAPLink, as well as review of supporting documentation for randomly selected ledger transactions. During the fourth quarter, ODOC will request additional documentation necessary to complete the comprehensive annual review.

Standard monitoring may include, but is not limited to, review of:

- Financial oversight and expenditures against approved budgets and funding requirements;
- Timeliness and accuracy of required progress, expenditure, financial, and other reports;
- Data management, eligibility verification, and client file documentation;
- Compliance with applicable legal, ethical, fiscal, and program requirements, including expenditure allowability, cost allocation, and training requirements; and
- Performance against established goals and objectives, including Management Plan production and ACPU.

Risk-Based Monitoring

- The scope and method of monitoring will also be informed by ODOC's risk assessment of each subgrantee. Lower-risk subgrantees may primarily receive desktop fiscal and programmatic monitoring in addition to standard technical monitoring, while higher-risk subgrantees may be subject to onsite monitoring, increased QA inspections, technical assistance, additional training, corrective action planning, and other monitoring activities based on identified risks or performance concerns. ODOC may conduct additional ad hoc or focused monitoring at any time in response to emerging trends, deficiencies, or risks.

Focused Monitoring

- In addition to standard monitoring, ODOC may conduct focused monitoring when a specific issue, risk, trend, or deficiency requires additional review. Focused monitoring may include client file reviews, energy audit reviews, procurement, training, corrective-action follow-up, fiscal reviews, or other targeted program areas. Depending on the nature and severity of the issue, focused monitoring may be conducted through desktop, virtual, or onsite methods.

Exit Meeting and Monitoring Report

- ODOC will conduct one annual exit meeting following completion of the

programmatic, fiscal, administrative, and technical monitoring cycle. The exit meeting will provide an opportunity to discuss monitoring observations, trends, findings, strengths and best practices, and recommendations for improvement. Subgrantees may request additional meetings at any time to discuss monitoring questions or observations.

- A written monitoring report will be issued within **30 days of the exit meeting**. The report will include a narrative overview of monitoring activities and observations; identified trends and essential program improvements; commendations, strengths, and best practices; Training and Technical Assistance (T&TA) recommendations; and any findings, concerns, recommendations, or other monitoring action items requiring follow-up.
- ODOC will track monitoring issues and follow-up activities through final resolution. Tracking will include, as applicable, identified findings and concerns, corrective actions, essential program improvements, T&TA recommendations, required deliverables, due dates, responsible parties, actions taken, and final resolution. Findings requiring corrective action must be addressed by the subgrantee within the required timeframe; under OWPN 25-8, subgrantees generally have **30 days to respond to monitoring findings through corrective action**.

PROCESS FOR DISCIPLINE AND/OR REMOVAL OF SUBGRANTEE FROM PROGRAM

The Subgrantee has 30 days (or until the provided due date) to respond to all monitoring findings through corrective action. Monitoring reports remain open and unresolved until all corrective action implementation has been verified. If a Subgrantee fails to respond to an ODOC monitoring finding of any kind or refuses to implement some or all corrective action required within the allowed timeframe, ODOC will provide one written reminder to the Subgrantee detailing the outstanding response that is needed to close the monitoring. If the Subgrantee again does not respond or corrective action is not satisfactorily implemented within the given timeframe, ODOC will take the following action:

1. Place the Subgrantee on a 60-day probationary period and withhold any further disbursement of funds.
2. Send final notice to the Subgrantee's Board President and Executive Director explaining that if corrective action is not implemented within the 60-day probationary period, ODOC will terminate the Subgrantee's current weatherization contract and all subsequent ODOC weatherization contracts for a period of at least 2 years. This termination may also include repayment of any weatherization costs that were not satisfactorily resolved.
 - a. This final notice will also remind the Subgrantee of their rights and ensure they are aware of their contractual right to dispute any grievances through a state administrative procedure.
 - b. When the program is open for bid in the future, the Subgrantee may submit a bid to provide services again.
3. Should the Subgrantee resolve the monitoring findings within the probationary period, ODOC will remove the probationary status, but the Subgrantee will remain a high-risk Subgrantee and be placed on

reimbursement only for at least one program year. All high-risk agencies automatically have additional oversight and monitoring.

4. If a Subgrantee fails to resolve the monitoring findings, ODOC will send notice of program termination to the Subgrantee's Board President and Executive Director.

In the event that a Subgrantee has repeat monitoring findings two years in a row, even if monitoring findings are resolved satisfactorily within the allowed timeframe, ODOC will take the following additional action:

1. Notify the Subgrantee that they have been placed on a reimbursement-only status as part of monitoring corrective action effective for one year starting 30 days from their monitoring report date.
 - a. The Subgrantee's reimbursement-only status will remain until the next monitoring reflects no repeat findings.
 - b. Should the repeat findings be found a third time, ODOC will convene an internal ODOC review committee and consider program termination following Steps 2 – 3 below.
2. If the repeat monitoring findings involve questioned or disallowed costs, the Subgrantee will be notified that they are being placed on a probationary period for the remainder of any current contracts, in addition to being placed on a reimbursement-only status. The Subgrantee will be asked to submit a letter explaining why they had repeat monitoring findings, what is being done to correct the issue so that it does not occur again, and why they should continue to operate the program.
3. After receipt of the Subgrantee letter, ODOC will convene an internal review committee to review the nature of the monitoring findings and the Subgrantee's letter to determine whether program termination is necessary due to continued poor performance.

Additional information can also be found in the [Weatherization Operations Manual, Requirements 47, 48, and 49.](#)

TRAINING AND TECHNICAL ASSISTANCE APPROACH AND ACTIVITIES (V.8.4)

Oklahoma utilizes T&TA funds to maintain or increase the efficiency, quality, and effectiveness of the Weatherization Program at all levels. Staff may not function unsupervised until training and certification requirements are met. Please see Requirements 42, 43, and 44 in the [Weatherization Operations Manual.](#)

To plan for upcoming program year training needs, ODOC utilizes network surveys, network roundtable discussions with the Oklahoma Weatherization and Housing Advisory Council (OWHAC), ODOC monitoring results from DOE, feedback from ODOC's Project Officers, internal state audits (should any be present), monitoring of

DOE WAP State Plan Master File

Subgrantees, any IG reports (if applicable), and ASCI feedback for both Subgrantees and ODOC Staff. ODOC contracts a portion of training and technical assistance to the Oklahoma Association of Community Action Agencies (OKACAA). OKACAA is an IREC-accredited training center and provides Comprehensive and Specific training (on the required JTAs for Quality Control Inspector (QCI) Certification, Retrofit Installer, Crew Leader, and Energy Auditor, along with other required H&S training) for all weatherization staff in our Oklahoma network. Subgrantees may also receive DOE-allowable training at any other IREC training center in the nation. OKACAA tracks all Subgrantee IREC and lead training certifications received from their training center and reports to ODOC quarterly to maintain certifications and determine further training needs. If a Subgrantee staff member is either hired as an Energy Auditor, Crew Leader, QCI, Program Planner, and/or Retrofit Installer or chooses to take on this role later on, the staff member must complete the following training within the notated timeframe.

	Energy Auditor	Crew Leader	QCI	Retrofit Installer	Program Manager
Comprehensive Training	12 months	12 months	12 months	12 months	Any new Program Manager after 4/1/2019 must complete ODOC's New Program Managers Review.
EPA RRP	6 months	6 months	6 months	6 months	
OSHA 10	6 months	6 months	6 months	6 months	
OSHA 30	N/A	12 months	N/A	N/A	More information is found in the Manual, Requirement 42.9

There are eight (8) BPI-certified Quality Control Inspectors (QCIs) employed among Oklahoma's five (5) Weatherization Assistance Program Subgrantees. In addition, the Oklahoma Association of Community Action Agencies (OKACAA) employs one (1) BPI-certified QCI, and ODOC employs one (1) BPI-certified QCI, providing a total of ten (10) BPI-certified QCIs available to support Oklahoma's Weatherization Assistance Program network. ODOC requires each Subgrantee to submit current QCI certification documentation with each grant application to verify that qualified personnel are available to perform required Quality Control Inspections in accordance with DOE requirements. Oklahoma's Weatherization Training Plan is provided below. ODOC will schedule or require additional training and technical assistance, as necessary, based on monitoring results, identified deficiencies, changes in DOE requirements or State policies and procedures, workforce needs, and other areas identified by ODOC as requiring additional technical support.

PY26 TRAINING PLAN

Below is a list of training in development (either by ODOC or by ODOC in partnership with OKACAA). Subgrantee attendance is mandatory only for comprehensive and specific training as per our [Requirements 42 and 43](#). ODOC Staff are encouraged to attend at least 1 training required of Subgrantee staff.

OKACAA creates and implements its own training schedule. Currently, the January through May 2026 training schedule may be found on their website linked here. OKACAA updates this site frequently and a snippet of their current training has been attached in PAGE. Each Subgrantee is required to provide a training plan for the upcoming contract year when their application is submitted. This plan must include any certifications that will expire, but also additional training that the Subgrantee

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wants to attend. This training plan also assists ODOC in allocating training dollars throughout the year. A template of the training plan will be uploaded with the DOE WAP PY 25 application on PAGE.

The classes in the attachment in the SF-424 are already scheduled and open for registration. Classes later in the year will be determined according to the results of the Needs Assessment and corresponding goals. Upon completion, the schedule for Q2 and Q3 of calendar year 2026 will be finalized. An informal emailed needs assessment check-in with ODOC, RWSPs, and QCIs will be conducted to update the formal needs assessment in advance of finalizing the calendar for 2026 Q4 and into 2027.

SUBGRANTEE

- EIS WAPLink Database
- Fraud
- WX Operations Manual Training (yearlong series)
- Program Manager Training for New Program Managers
- Time Management
- EIS WAPLink and Energy Audit Training Based on Field Observations (during in progress or quality assurance inspections)
- ODOC Policies and Procedures
- Energy Audit Field Mentoring Program, which would include an Oklahoma state specific certification for all Energy Auditors
- Advance Pressure Diagnostics
- Air Infiltration and Insulation
- Blower Door, Zonal, and Duct Testing
- Building Science Principles
- Building Analyst Professional
- CAZ, ASHRAE, and IAQ
- Healthy Housing Principles
- Program Outreach
- RRP/LSWP
- Weatherization Attic Retrofit Safety
- Agency Self-Assessment of Program Capacity
- Application and Wait List Discussion Streamlining and Optimizing Technology in Weatherization
- Management of ACPUs and Production Plans
- Field Guide and Updated SWS 2021 Training – Mobile Home and Site Built
- Financial training (I.e. 2 CFR 200)
- Management training (i.e. 10 CFR 440)
- Conferences
- Comprehensive Training:
 - QCI
 - BPI Energy Auditor
 - Crew Lead
 - Retrofit Installer/Technician

DOE WAP State Plan Master File

- Oklahoma Energy Auditor
 - Mold/Moisture
 - Asbestos
 - Health and Safety
- NASCSP Conferences
- Home Performance Coalition
- Any Qualified BPI Continuing Education for ODOC's Energy Efficiency Quality Assurance Specialist
- CHP Training for Non-Technical Program Monitor and Manager Staff on Reviewing Energy Audits
- OACAA conference
- CAAs of Region VI Conference
- OK Weatherization Conference

ODOC STAFF

- NASCSP Conferences
- Home Performance Coalition
- Any Qualified BPI Continuing Education for ODOC's Energy Efficiency Quality Assurance Specialist
- CHP Training for Non-Technical Program Monitor and Manager Staff on Reviewing Energy Audits
- OACAA conference
- CAAs of Region VI Conference
- OK Weatherization Conference

WORKFORCE CREDENTIALS

There are eight (8) BPI-certified Quality Control Inspectors (QCIs) employed among Oklahoma's five (5) Weatherization Assistance Program Subgrantees. In addition, the Oklahoma Association of Community Action Agencies (OKACAA) employs one (1) BPI-certified QCI, and ODOC employs one (1) BPI-certified QCI, providing a total of ten (10) BPI-certified QCIs available to support Oklahoma's Weatherization Assistance Program network. ODOC requires each Subgrantee to submit current QCI certification documentation with each grant application to verify that qualified personnel are available to perform required Quality Control Inspections in accordance with DOE requirements. Oklahoma's Weatherization Training Plan is provided below. ODOC will schedule or require additional training and technical assistance, as necessary, based on monitoring results, identified deficiencies, changes in DOE requirements or State policies and procedures, workforce needs, and other areas identified by ODOC as requiring additional technical support.

Annually, ODOC requires all Subgrantees to upload a Training Plan (required in WPN 22-4), which includes identification of all staff positions, training and workforce certification verification, and self-identified training needs (see SF-424 for a copy of the PY2026 required form). These training plans are monitored by Energy Projects Specialists and/or the Energy Programs Planner twice annually – once during Subgrantee application submission and once during monitoring. Any Subgrantees found to not be meeting training requirements will be held accountable, including,

but not limited to, a probationary period or payback of funds spent on homes. ODOC does not currently track any local contractor licensing or vendor certifications but hopes to implement this in the future through the EIS WAPLINK database system. This will allow ODOC to monitor and remind agencies of upcoming required training. This will also allow ODOC to have a better understanding of whether the agencies are following all training requirements for their staff members.

SUBGRANTEE PRODUCTIVITY

Subgrantee Productivity will be monitored monthly and on a quarterly basis (Program Narrative and Quarterly Report).

1. In any given month, evaluation of desk monitoring activities, which includes the review of expenditure reports and program narratives, ODOC may implement corrective action or require training and technical assistance of the Subgrantee. Corrective action will be initiated by a Subgrantee missing the approved Production Schedule and Management Plan.
2. If, within 30 days, the Subgrantee has not accomplished the recommended plan of action, ODOC will recommend a probationary period.

Probationary Period: During the probationary period (length to be determined by ODOC and dependent upon need), the Subgrantee must submit in writing to ODOC the following:

1. What does the problem(s) continue to be?
2. What has been done to correct the problem?
3. The number of units completed to date, and the number remaining to be completed.
4. Description of the Subgrantee's plan of action to correct the problems, including a timeline for each activity.
5. A list of Identified T&T/A needs.
6. A revised management plan and/or budget (if required).

At the end of probation, if all corrective actions have been accomplished and the production schedule is being met, no further action will be required. ODOC will continue to evaluate through the desk monitoring process.

If more corrective actions are needed at the end of probation, ODOC could decide to de-obligate funding and, at ODOC's discretion, redistribute that money among other Subgrantees. To receive redistributed funds, Subgrantees must submit written justification to ODOC describing their ability to complete additional units and expend funds upon notification of availability.

CLIENT EDUCATION

Client education is required anytime an H&S issue is noted in a home, during weatherization work as appropriate, and for each QCI closing out a WAP home. All client education is documented in the client file within EIS WAPLink. In PY 2019, ODOC developed a new standardized Client Education H&S Booklet for all Subgrantees to use. The network trains regularly on the importance of client

DOE WAP State Plan
Master File

education for not only H&S safety factors, and equipment maintenance, but also for changing behavior in households in order to reduce energy usage, in order to receive the full effects of the weatherization installations.

See SF-424 for copy of H&S Booklet

ENERGY CRISIS PLAN (V.8.4)

Oklahoma will not develop an Energy Crisis Plan at this time. During the PY 2021 Virtual Input Session, there was Subgrantee interest in ODOC developing an Energy Crisis Plan in future program years. Once OK decides to create an Energy Crisis Plan, ODOC will review the most recent policies to ensure that it meets all requirements.

Oklahoma Subgrantees may use weatherization funds to assist eligible weatherization clients with cleanup or repairs, provided the repairs/clean-up are tied to weatherization work performed, including previously weatherized units if the original weatherization was conducted per DOE's regulated reweatherization policy. For example, debris removal at a dwelling unit so that the unit can be weatherized would be an allowable cost. Debris removal from a dwelling unit that is not to be weatherized would not be an allowable cost. In addition, dwelling units located in a disaster area may be considered a priority if the eligible unit meets one of the priorities established in regulation and is free and clear of any insurance claim or form of compensation resulting from damage caused by the disaster.

ATTACHMENTS

WEATHERIZATION GRANTEE HEALTH AND SAFETY PLAN (DOE
TEMPLATE)

WEATHERIZATION READINESS FUNDS (DOE TEMPLATE)